

**BEFORE  
THE PUBLIC SERVICE COMMISSION OF  
SOUTH CAROLINA**

**DOCKET NO. 2023-388-E**

In the Matter of:	)	
	)	
Application of Duke Energy Carolinas, LLC	)	<b>DIRECT TESTIMONY OF</b>
For Authority to Adjust and Increase its	)	<b>LAWANDA JIGGETTS</b>
Electric Rates and Charges	)	<b>FOR</b>
	)	<b>DUKE ENERGY CAROLINAS,</b>
	)	<b>LLC</b>

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**I. INTRODUCTION AND PURPOSE**

**Q. PLEASE STATE YOUR NAME, BUSINESS ADDRESS, AND CURRENT POSITION.**

A. My name is LaWanda Jiggetts, and my business address is 410 South Wilmington Street, Raleigh, North Carolina 27601. I am a Rates & Regulatory Strategy Manager, employed by Duke Energy Carolinas, LLC (“DEC” or the “Company”).

**Q. WHAT ARE YOUR RESPONSIBILITIES IN THIS ROLE?**

A. My responsibilities include providing rates and regulatory support for both DEC and Duke Energy Progress, LLC (“DEP”), and my duties include the development of cost of service studies and quarterly financial reports for DEP in both retail jurisdictions. In addition, I am responsible for providing regulatory support for retail rate initiatives, including retail rate cases or other significant rate initiatives for DEC and DEP.

**Q. PLEASE BRIEFLY DESCRIBE YOUR EDUCATIONAL BACKGROUND AND PROFESSIONAL EXPERIENCE.**

A. I graduated from the University of Virginia with a Bachelor of Science degree in Commerce with a concentration in Accounting. I received my Masters in Business Administration from Meredith College in Raleigh. From September 1997 through November 2002, I worked as an auditor with PricewaterhouseCoopers in Raleigh. I joined Duke Energy Corporation (“Duke Energy”) (formerly Progress Energy) in November 2002. I have had various roles in the Accounting Department during my tenure with the Company

1 including roles in SEC Reporting and Analysis, Financial Reporting and  
2 Consolidations, Wholesale Contracts and Inventory Accounting, and Fuel  
3 Accounting. I joined the Rates and Regulatory Strategy group in September  
4 2015.

5 **Q. HAVE YOU PREVIOUSLY TESTIFIED BEFORE THE PUBLIC**  
6 **SERVICE COMMISSION OF SOUTH CAROLINA (“COMMISSION”)?**

7 A. No, but I have provided testimony on behalf of DEP in various regulatory  
8 dockets in North Carolina over the last several years.

9 **Q. ARE YOU FAMILIAR WITH THE ACCOUNTING PROCEDURES**  
10 **AND BOOKS OF ACCOUNT OF DEC?**

11 A. Yes. The books of account of DEC follow the Uniform System of Accounts  
12 prescribed by the Federal Energy Regulatory Commission.

13 **Q. WHAT IS THE PURPOSE OF YOUR TESTIMONY IN THIS**  
14 **PROCEEDING?**

15 A. The purpose of my testimony is to discuss the results of DEC’s operations under  
16 present rates on the basis of an adjusted historical test period using the twelve-  
17 month period ended December 31, 2022 (“Test Period”). I discuss the  
18 additional revenue required as a result of the cost of service based on the pro  
19 forma costs in the Test Period. I also discuss several pro forma adjustments to  
20 the Company’s Test Period operating expenses and rate base. I provide the  
21 capital structure used in developing the revenue requirements in this case. In  
22 addition, I discuss DEC’s proposal to mitigate the rate increase to customers.

1                   Finally, I discuss the Company's request for end-of-life nuclear reserves  
2                   and explain the accounting requests the Company is making in this case.

3   **Q.   PLEASE PROVIDE A BRIEF SUMMARY OF YOUR TESTIMONY.**

4   A.   The additional base rate revenue requirement requested in this proceeding is  
5           approximately \$323 million based on a proposed capital structure of 53% equity  
6           and 47% debt, and a return on common equity of 10.5%. The Company is  
7           proposing a mitigant to reduce the rates customers will pay in the first two years  
8           once rates approved in this proceeding are in effect. The Company is proposing  
9           the acceleration of the return of certain tax change benefits through the Excess  
10          Deferred Income Tax ("EDIT") rider, which will partially offset the requested  
11          revenue increase by approximately \$84 million annually for two years.  
12          Accordingly, the Year 1 and Year 2 net revenue increase will be approximately  
13          \$239 million. Starting in Year 3, the accelerated EDIT flowback will end and  
14          the revenue increase in that year will be \$323 million.

15               The increase in the revenue requirement proposed in this case includes  
16           amounts relating to end-of-life nuclear reserves, which the Company is  
17           requesting to establish in this case. In addition, I request authorization to  
18           continue deferring costs related to compliance with coal ash regulations beyond  
19           the December 31, 2023 cut-off in this case. The Company is also requesting an  
20           accounting order for approval to defer certain benefits, associated with the  
21           Company's pursuit of opportunities under the Inflation Reduction Act ("IRA"),  
22           net of costs associated with obtaining and maximizing the value of the various  
23           tax benefits.

1   **Q.     DOES YOUR TESTIMONY INCLUDE ANY EXHIBITS?**

2   A.     Yes. I have included four exhibits. Jiggetts Direct Exhibit 1 sets forth the  
3           operating results under current and proposed rates. Jiggetts Direct Exhibit 2  
4           shows a summary of proposed revenue adjustments. Jiggetts Direct Exhibit 3  
5           shows the calculation of the proposed changes to the EDIT rider to accelerate  
6           the return of certain tax change benefits to customers. Jiggetts Direct Exhibit 4  
7           provides details on the accounting and pro forma adjustments presented in  
8           Jiggetts Direct Exhibit 1, Pages 3 through 8.

9   **Q.     WERE JIGGETTS DIRECT EXHIBITS 1 THROUGH 4 PREPARED BY**  
10   **YOU OR UNDER YOUR DIRECTION AND SUPERVISION?**

11 A.     Yes. All four exhibits were prepared by me or under my direction and  
12           supervision.

13           **II.     DETERMINING THE REVENUE REQUIREMENT**

14   **Q.     WHAT IS THE REVENUE REQUIREMENT, AND HOW DID DEC**  
15   **CALCULATE IT?**

16 A.     The revenue requirement represents the annual revenues necessary for the  
17           Company to recover its operating expenses (including depreciation and taxes)  
18           and provide its investors with a fair rate of return on the investments in rate  
19           base. DEC determined its operating costs by identifying depreciation and  
20           amortization expense, operations and maintenance (“O&M”) expense, fuel  
21           expense, taxes, and other expenses charged to utility operations and recorded in  
22           its accounting records for the Test Period. The amount of rate base is  
23           determined by adding the year-end balances in the Company’s accounting

1 records of plant in service, accumulated depreciation, materials and supplies  
2 (including fuel inventory) and components of working capital, including certain  
3 regulatory assets and liabilities, less deferred taxes and operating reserves.  
4 Next, a cost of service study is prepared that allocates and assigns these actual  
5 Company operating costs and rate base amounts to determine the per book cost  
6 for providing electric service to the Company's South Carolina retail  
7 operations. Witness Janice Hager discusses in greater detail the allocation  
8 process and methodologies used to develop these amounts.

9 Following the cost of service study, the actual Test Period expense and  
10 rate base levels, as allocated to the South Carolina retail operations, were  
11 adjusted for known and measurable changes, as described below and in the  
12 testimony of Witnesses Morgan Beveridge and Bryan Walsh. The Company  
13 made certain accounting and pro forma adjustments to actual operating income  
14 and rate base for the Test Period to reflect known and measurable changes to  
15 (i) normalize for abnormal events; (ii) annualize part year recurring effects to a  
16 full year effect; and (iii) show actual changes in costs, revenues or the cost of  
17 the Company's property used and useful, or to be used and useful within a  
18 reasonable time after the Test Period, in providing service.

19 After the determination of operating expenses and rate base for the  
20 Company's South Carolina retail operations, rate base is split between the  
21 Company's debt investors and equity investors using the Company's proposed  
22 capital structure of 53% equity and 47% debt. Then, the annual cost of debt is  
23 calculated. The income available for the Company's equity investors is

1 determined by subtracting the cost of debt from the operating income produced  
2 by the current revenues received from South Carolina retail customers less  
3 operating expenses. Finally, the required revenue increase necessary to produce  
4 the requested equity return on the amount of the equity invested in rate base is  
5 determined.

6 Jiggetts Direct Exhibit 1 sets forth the rate base, operating revenues,  
7 operating expenses, and operating income the Company earned during the Test  
8 Period and the adjusted amounts the Company supports for use in calculating  
9 its proposed revenue requirement.

10 **III. RESULTS OF OPERATIONS UNDER EXISTING**  
11 **AND PROPOSED RATES**

12 **Q. PLEASE DESCRIBE JIGGETTS DIRECT EXHIBIT 1 TO YOUR**  
13 **TESTIMONY.**

14 A. Jiggetts Direct Exhibit 1 sets forth the operating results and data required by  
15 Commission Reg. 103-823 regarding operating income, calculation of  
16 additional revenue requirement, accounting adjustments, and rate base  
17 information. The operating results are based on the Test Period noted above,  
18 using the twelve months ending December 31, 2022, with appropriate  
19 adjustments. This information is also shown on Pages 1 through 13 of Exhibit  
20 D of the Company's Application.

1   **Q.     PLEASE EXPLAIN WHAT IS PRESENTED ON PAGE 1 OF JIGGETTS**  
2       **DIRECT EXHIBIT 1 ENTITLED “OPERATING INCOME FROM**  
3       **ELECTRIC OPERATIONS.”**

4   A.    Page 1 summarizes the Company’s operating income from electric operations  
5       for the Test Period both for total Company operations and South Carolina retail  
6       operations before the necessary accounting adjustments. It also shows the  
7       Company’s operating income from electric operations for South Carolina retail  
8       operations after the necessary accounting adjustments and the rate of return on  
9       South Carolina retail rate base the Company would earn in the Test Period after  
10      reflecting those adjustments.

11           Columns 1 and 2 set forth the actual operating revenues, expenses, and  
12      rate base from the per book cost of service study for the Company and for its  
13      South Carolina retail jurisdiction, respectively.

14           Column 3 summarizes the accounting adjustments allocated to South  
15      Carolina retail operations necessary to reflect a representative level of operating  
16      income and rate base based on known changes in costs. These adjustments are  
17      shown on Jiggetts Direct Exhibit 1, Pages 3 through 8 and are explained later  
18      in my testimony and in the testimony of Witnesses Beveridge and Walsh.

19           Column 4 shows adjusted South Carolina retail operations.

20           Column 5, Line 1 shows the additional base rate revenue requested in  
21      this proceeding of approximately \$323 million. This is the increase in revenues  
22      justified as necessary to cover the Company’s cost of service, including a rate  
23      of return on common equity of 10.5% as discussed in the testimony of



1 Witnesses Jim Coyne and Chris Bauer. Column 5 also shows the effect of the  
2 revenue increase on general taxes, including the Commission regulatory fee and  
3 income taxes. When combined with the proposed increase in amounts refunded  
4 through the EDIT rider of approximately \$84 million, as shown in Jiggetts  
5 Direct Exhibit 2 and described later in my testimony, the net increase requested  
6 is approximately \$239 million.

7 Column 6, Line 14 shows adjusted operating income after the proposed  
8 increase in revenues. Column 6, Line 15 shows the adjusted South Carolina  
9 retail rate base. Dividing operating income by rate base produces the 7.71%  
10 overall rate of return that the Company is justifying in this case, as shown on  
11 Column 6, Line 16.

12 **Q. PLEASE EXPLAIN WHAT IS PRESENTED ON PAGE 2 OF JIGGETTS**  
13 **DIRECT EXHIBIT 1 ENTITLED “CALCULATION OF ADDITIONAL**  
14 **REVENUE REQUIREMENT.”**

15 A. Page 2 sets forth the calculation of the additional revenue requirement necessary  
16 to produce a 10.5% rate of return on common equity using the format required  
17 by Commission Reg. 103-823. To develop this figure, the South Carolina retail  
18 rate base was allocated to its capital source components of long-term debt and  
19 common equity. This allocation was based on the capitalization ratios of 47%  
20 long-term debt and 53% common equity, which is the Company’s targeted  
21 capital structure that the Commission approved in Order No. 2019-323, issued  
22 in Docket No. 2018-319-E (DEC’s last general rate case). Witness Bauer also

1 comments in his testimony that the 53% equity ratio will help enable access to  
2 capital at reasonable rates.

3 The amount of operating income needed to cover interest applicable to  
4 South Carolina retail rate base was computed using the embedded cost of long-  
5 term debt rate. This amount is shown in Columns 4 and 7 on Line 1. Operating  
6 income needed to cover long-term debt interest, shown in Columns 5 and 8 on  
7 Line 1, was deducted from total operating income, shown in Column 5 on Line  
8 3, to derive operating income remaining for common equity at present rates as  
9 shown in Column 5 on Line 2.

10 Applying the 10.5% rate of return on common equity to that portion of  
11 the South Carolina retail rate base financed by common equity, shown in  
12 Column 6, Line 2 produces an operating income requirement for common  
13 equity as shown in Column 8, Line 2.

14 The total operating income requirement shown in Column 8, Line 3 is  
15 the sum of the requirements for long-term debt and common equity. Comparing  
16 the operating income requirement to the operating income before the proposed  
17 increase in Column 5, Line 3 results in the additional operating income  
18 requirement shown in Column 8, Line 7 after considering the impact of  
19 customer growth. To realize this additional operating income, the Company  
20 must collect in revenues the increase in the license fee at a rate of 0.3% (\$3 for  
21 each \$1,000 of gross receipts), the public utility assessment fee at a rate of  
22 0.21%, state income taxes at a rate of 5%, and federal income taxes at a rate of  
23 21%. The additional operating income requirement and the additional taxes and

1 fees produce an additional base rate revenue requirement of approximately  
2 \$323 million. When this base rate increase is combined with the proposed  
3 change to the EDIT rider, it produces a net annual increase of approximately  
4 \$239 million for Year 1 and Year 2. At the conclusion of the EDIT flowback  
5 period, the net increase will return to approximately \$323 million.

6 **IV. ACCOUNTING AND PRO FORMA ADJUSTMENTS**

7 **Q. PLEASE EXPLAIN PAGE 3 OF JIGGETTS DIRECT EXHIBIT 1**  
8 **CAPTIONED “DETAIL OF ACCOUNTING ADJUSTMENTS-SOUTH**  
9 **CAROLINA RETAIL.”**

10 A. Pages 3 – 8 set forth the individual accounting and pro forma adjustments to  
11 operating revenues and expenses, including the income tax effects for South  
12 Carolina retail electric operations, that were shown in total on Page 1 of Jiggetts  
13 Direct Exhibit 1 in Column 3. The totals in Column 35 of Page 5 are the  
14 amounts carried forward to Column 3 of Page 1 of Jiggetts Direct Exhibit 1.  
15 The impact of the accounting and pro forma adjustments on rate base are shown  
16 on Pages 6 – 8 and Pages 9 – 13 of Jiggetts Direct Exhibit 1.

17 **Q. PLEASE LIST THESE ACCOUNTING AND PRO FORMA**  
18 **ADJUSTMENTS.**

19 A. The accounting and pro forma adjustments that were made by the Company are  
20 as follows (the chart below indicates which witness is sponsoring each  
21 adjustment):<sup>1</sup>

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<sup>1</sup> DEC intentionally excluded certain adjustment numbers to keep similar pro forma adjustment line numbers the same between the Company and DEP to allow for easy comparison in future cases. Items with an asterisk are expected to be updated in the Supplemental Filing as discussed below.

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<b>ADJUSTMENTS TO OPERATING REVENUES AND EXPENSES</b>			
<b>(Pages 3 – 8 of JIGGETTS DIRECT EXHIBIT 1)</b>			
<b>Column No.</b>	<b>Adjustment No.</b>	<b>Adjustment Title</b>	<b>Witness</b>
1	SC1010	Annualize retail revenues for current rates	Beveridge
2	SC1020	Eliminate unbilled revenues	Jiggetts
3	SC1030	Adjust other revenue	Beveridge
4	SC2010	Update fuel costs to approved rates and other fuel related adjustments	Jiggetts
5	SC2030	Eliminate costs recovered through non-fuel riders	Jiggetts
6	SC2040	Adjust O&M for executive compensation	Jiggetts
7	SC2050	Normalize O&M labor expenses*	Jiggetts
8	SC2060	Update benefits costs	Jiggetts
9	SC2070	Adjust vegetation management	Jiggetts
10	SC2080	Adjust test year expenses	Jiggetts
11	SC2090	Adjust aviation expenses	Jiggetts
12	SC2100	Levelize nuclear refueling outage costs*	Jiggetts
13	SC2120	Adjust reserve for end-of-life nuclear costs	Jiggetts
14	SC2150	Adjust test year rent expense	Jiggetts
15	SC2160	Adjust O&M for reliability assurance	Walsh
16	SC3010	Annualize depreciation *	Jiggetts
17	SC3020	Annualize property taxes*	Jiggetts
18	SC3030	Adjust for post test year additions to plant in service*	Jiggetts
19	SC3040	Adjust for new depreciation rates*	Jiggetts
20	SC3050	Adjust CWIP in rate base*	Jiggetts
21	SC4010	Amortize environmental ARO costs*	Jiggetts
22	SC5010	Remove expiring amortizations	Jiggetts
23	SC5020	Amortize rate case costs*	Jiggetts
24	SC5030	Amortize environmental non-ARO costs*	Jiggetts
25	SC5040	Amortize grid costs*	Jiggetts
26	SC5050	Amortize loss on sale of hydro stations	Jiggetts
27	SC5100	Amortize SC AMI costs	Jiggetts
28	SC5120	Amortize customer connect	Jiggetts
29	SC5140	Amortize S.C. Act No. 62 costs*	Jiggetts
30	SC5150	Amortize credit card fees*	Jiggetts
31	SC6010	Adjust coal inventory	Jiggetts
32	SC6020	Adjust cash working capital*	Jiggetts
33	SC6030	Synchronize interest expense*	Jiggetts
34	SC7010	Normalize storm costs and adjust storm reserve*	Jiggetts

1    **Q.    IN CALCULATING THE TOTAL REVENUE REQUIREMENT IN**  
2           **THIS PROCEEDING, DID YOU REVIEW EACH OF THE**  
3           **ACCOUNTING AND PRO FORMA ADJUSTMENTS?**

4    A.    Yes.

5    **Q.    IN YOUR OPINION, DO THESE ACCOUNTING AND PRO**  
6           **FORMA    ADJUSTMENTS    REFLECT    KNOWN    AND**  
7           **MEASURABLE CHANGES TO THE COMPANY’S TEST PERIOD**  
8           **OPERATING EXPENSES, REVENUES, AND RATE BASE?**

9    A.    Yes. The adjustments set forth on Pages 3 – 8 of Jiggetts Direct Exhibit 1,  
10           as more fully supported below and in the testimony of Witnesses Beveridge  
11           and Walsh, reflect known and measurable changes to the Company’s Test  
12           Period revenues, expenses, and rate base. Consistent with prior general rate  
13           cases, adjustments that contain projections through December 31, 2023, the  
14           proposed capital cut-off date in this case (as indicated with an asterisk in  
15           the table above), will be updated with actual results in a supplemental filing  
16           within the next three weeks (the “Supplemental Filing”).

17   **Q.    PLEASE DESCRIBE THE PRO FORMA ADJUSTMENTS.**

18   A.    The following are descriptions of the pro forma adjustments:

19                   **1. SC1010 – Annualize retail revenues for current rates**

20           This adjustment annualizes revenue based on the rates in effect at the time  
21           of the Company’s Application, excluding the Distributed Energy Resources  
22           Program (“DERP”) revenues recovered in the fuel rider, and removes  
23           revenues derived through the Demand Side Management and Energy

1 Efficiency (“DSM/EE”) rider and EDIT rider. This adjustment is discussed  
2 in more detail in the testimony of Witness Beveridge.

3 **2. SC1020 – Eliminate unbilled revenues**

4 This adjustment eliminates unbilled revenue and related taxes recorded by  
5 the Company in the Test Period.

6 **3. SC1030 – Adjust other revenue**

7 This adjustment reduces other revenues based upon the proposed rates  
8 contained in the Company’s Service Regulations and Manually Read Meter  
9 Rider. The proposed changes are discussed further in Witness Beveridge’s  
10 testimony.

11 **4. SC2010 – Update fuel costs to approved rate and other fuel**  
12 **related adjustments**

13 This adjustment adjusts fuel clause expense during the Test Period to match  
14 the fuel clause revenues included in pro forma Adjustment No. SC1010,  
15 Annualize retail revenues for current rates. By matching the expenses to  
16 the revenue, the adjustment ensures that no increase is requested in this  
17 proceeding related to fuel and fuel-related expenses that are recoverable  
18 through the fuel clause. However, certain DERP expenses that are not  
19 readily identifiable in the general ledger are eliminated by including an  
20 offsetting revenue adjustment to keep the DERP incremental cost neutral in  
21 this case.

22 **5. SC2030 – Eliminate costs recovered through non-fuel riders**

1 This adjustment removes expense and rate base items recovered through the  
2 DSM/EE rider. The revenues, expenses, and rate base items in this rider are  
3 reviewed each year in an annual proceeding and should not impact the  
4 increase requested in this proceeding. This adjustment also removes the  
5 amortization related to the EDIT rider. The Company files annual updates  
6 to its EDIT rider in Docket No. 2018-319-E, and, therefore, the EDIT rider  
7 amortization should not impact the base rate increase requested in this  
8 proceeding. However, the Company is proposing a change to the EDIT  
9 rider, as shown in Jiggetts Direct Exhibit 3, that I discuss later in my  
10 testimony.

11 **6. SC2040 – Adjust O&M for executive compensation**

12 This adjustment removes 50% of the compensation of the five Duke Energy  
13 executives with the highest level of compensation allocated to DEC in the  
14 Test Period. While the Company believes these costs are reasonable,  
15 prudent, and appropriate to recover from customers, we have, for purposes  
16 of this case, made an adjustment to this item.

17 **7. SC2050 – Normalize O&M labor expenses**

18 This adjustment adjusts the wages and salaries, related employee benefits  
19 costs, and changes in related payroll taxes to reflect annual levels of costs  
20 as of September 30, 2023. This will be updated in the Supplemental Filing  
21 to reflect the annual levels of costs as of December 31, 2023. This  
22 adjustment also restates variable short- and long-term incentive pay to the  
23 2023 target level.

1                   **8. SC2060 – Update benefits costs**

2                   This adjustment updates the Test Period cost of labor-related benefits to  
3                   match the results of updated analysis performed by the Company's  
4                   consultants.

5                   **9. SC2070 – Adjust vegetation management expenses**

6                   The Company performs routine vegetation management as a part of  
7                   maintaining the transmission and distribution system. This adjustment  
8                   adjusts the mileage maintained during the Test Period to a normalized level  
9                   and increases O&M expense in the Test Period to reflect known contract  
10                  rate increases.

11                  **10. SC2080 – Adjust test year expenses**

12                 This adjustment adjusts O&M expense to create an allowance for  
13                 mischarges as a result of human error in the case. While the Company's  
14                 system of internal accounting controls and audits are in place to provide  
15                 reasonable assurance that amounts recorded on the books and records of the  
16                 Company are accurate and proper, the Company has experienced occasions  
17                 when certain expenses have been improperly charged due to human error.  
18                 While these amounts are not material for accounting purposes, they may be  
19                 considered material for ratemaking purposes. To ensure that the proposed  
20                 revenue requirement in the case does not reflect any amounts of electric  
21                 expenses that are inaccurate, the Company took additional steps to eliminate  
22                 the impact of potential mischarges due to human error. Specifically, prior  
23                 to filing this rate case, the Company took preventive measures to review



1           underlying cost data in particular accounts where errors could likely occur.  
2           The Company used a combination of data analytics to electronically scan  
3           source data and manual reviews of detail transactions to identify expenses  
4           that it deemed were not appropriate for cost recovery.

5                     As an additional precaution, DEC elected to remove an additional  
6           \$0.2 million from O&M expense in case any other potential mischarges  
7           were discovered during the course of this proceeding. Any such mischarges  
8           that are discovered would be deducted against this amount, and, if any  
9           amount of this \$0.2 million remains after any further mischarges are netted  
10          against it, the remaining balance will continue to be excluded from recovery  
11          for the benefit of customers. The Company's goal in this instance is to  
12          reduce the potential for supplemental changes to its requested revenue  
13          increase. Should the South Carolina Office of Regulatory Staff ("ORS") or  
14          another party, in the course of their audit of expenses, identify an amount  
15          that they and the Company agree was improperly included in South Carolina  
16          retail electric expenses due to human error, there would be no need for any  
17          party to propose an adjustment, so long as the amount of error does not  
18          exceed the additional \$0.2 million as described above. If, however,  
19          mischarges are found that exceed \$0.2 million, the Company would make a  
20          supplemental adjustment to its filing to reflect further reduction of electric  
21          expenses assigned or allocable to South Carolina retail.

1           This adjustment also adjusts Test Period interest on customer  
2           deposits to remove the impacts of a one-time adjustment posted during the  
3           Test Period that is not considered ongoing in nature.

4                   **11. SC2090 – Adjust aviation expenses**

5           This adjustment removes 50% of the corporate-related aviation expenses  
6           allocated to DEC in the Test Period that are not related to aerial patrol.  
7           While the Company believes these costs are reasonable, prudent, and  
8           appropriate to recover from customers, we have, for purposes of this case,  
9           made an adjustment to this item.

10                   **12. SC2100 – Levelize nuclear refueling outage costs**

11           In Order No. 2013-661 issued in Docket No. 2013-59-E, the Commission  
12           approved an accounting mechanism that levelized certain costs related to  
13           nuclear refueling outages. This adjustment annualizes the amortization  
14           expense related to this mechanism incurred during the Test Period to the  
15           level experienced at the end of the Test Period.

16                   **13. SC2120 – Adjust reserve for end-of-life nuclear costs**

17           In this case, the Company is proposing to establish end-of-life nuclear  
18           reserves to cover the costs of nuclear fuel and material and supplies  
19           inventory that will be remaining when the nuclear sites are  
20           decommissioned. This adjustment adjusts depreciation and amortization  
21           expenses in order to establish the reserve. This adjustment increases Test  
22           Period O&M expense by \$4.7 million. This adjustment also decreases rate  
23           base, net of taxes, reflecting the establishment of a regulatory liability for

1 the end-of-life nuclear reserves by \$3.5 million. The end-of-life nuclear  
2 reserve proposal is discussed in more detail later in my testimony. This  
3 adjustment is also discussed further in the testimony of Witness Steven  
4 Capps.

5 **14. SC2150 – Adjust test year rent expense**

6 This adjustment is to reflect known, post-test year changes to both rent  
7 expense and rent revenue associated with changes in the real estate  
8 portfolio.

9 **15. SC2160 – Adjust for O&M reliability**

10 This adjustment increases Test Period O&M for planned reliability  
11 assurance projects. These projects are discussed in more detail in the  
12 testimony of Witness Walsh.

13 **16. SC3010 – Annualize depreciation**

14 This adjustment reflects the annualization of depreciation expense using the  
15 depreciation rates in effect at the end of the Test Period applied to the  
16 forecasted plant in service balances as of the end of the capital cut-off.  
17 During the Test Period, the Company recorded depreciation for plant  
18 additions from the point in time when they went into service. This  
19 adjustment annualizes depreciation expenses to reflect a full year level of  
20 depreciation on plant in service as of the capital cut-off. Forecasted plant  
21 in service balances will be updated with actual balances in the Supplemental  
22 Filing.

23 **17. SC3020 – Annualize property taxes**

1 This adjustment annualizes Test Period property taxes on plant in service as  
2 of December 31, 2023. Property taxes expensed in calendar year 2022 were  
3 assessed based on property balances at the end of 2021. Likewise, property  
4 taxes expensed in calendar year 2024 will be assessed based on property  
5 balances at the end of 2023. This adjustment therefore increases property  
6 tax expense in the Test Period to reflect an annual level of expense for  
7 property taxes based on the end of the update period level of plant  
8 investment. Forecasted plant in service balances will be updated with actual  
9 balances in the Supplemental Filing.

10 **18. SC3030 – Adjust for post test year plant in service additions**

11 This adjustment updates rate base to reflect actual plant in service and  
12 accumulated depreciation balances as of December 31, 2023. Forecasted  
13 plant in service balances will be updated with actual balances in the  
14 Supplemental Filing. Witnesses Capps, Bennett Fogg, Brent Guyton, Retha  
15 Hunsicker, and Walsh discuss the plant additions in their testimonies.

16 **19. SC3040 – Adjust for new depreciation rates**

17 This adjustment adjusts the annualized depreciation expense based on plant  
18 in service as of December 31, 2023 to reflect the new depreciation rates  
19 based on the updated depreciation study prepared by Gannett Fleming,  
20 provided as Spanos Direct Exhibit 1, and discussed and supported by  
21 Witness John Spanos (the “2021 Depreciation Study”). The depreciation  
22 rates, as reflected in Spanos Direct Exhibit 2, also reflect a later retirement  
23 date for Cliffside Unit 5 which is consistent with the Integrated Resource

1 Plan that was just filed with the Commission. Implementing the new  
2 depreciation rates will result in an increase to depreciation expense of  
3 approximately \$194 million on a system basis, or \$44 million on a South  
4 Carolina retail basis. The adjustment also increases depreciation reserves  
5 by an annual amount of the depreciation expense adjustment. Forecasted  
6 plant in service balances will be updated with actual balances in the  
7 Supplemental Filing.

8 **20. SC3050 – Add CWIP in rate base**

9 This adjustment increases rate base to include the construction work in  
10 progress (“CWIP”) projected balance as of December 31, 2023, excluding  
11 projects included in the Grid Improvement Plan regulatory asset. The  
12 Company plans to update the CWIP balance to actuals as of December 31,  
13 2023, in the Supplemental Filing. If these projects are not in service by the  
14 time new customer rates in this case are effective, the Company will stop  
15 accruing allowance for funds during construction on the portion of the  
16 projects that is included in rate base starting with the new rates effective  
17 date.

18 **21. SC4010 – Amortize environmental ARO costs**

19 In Docket No. 2018-319-E, the Commission approved the Company’s  
20 request to continue regulatory asset treatment for certain costs incurred in  
21 connection with compliance with federal and state environmental  
22 requirements relating to Coal Combustion Residuals (“CCR” or “coal ash”).  
23 The nature and extent of these costs is described in more detail in Witness

Jessica Bednarcik’s testimony. These compliance costs are related to coal ash basin closure and are subject to asset retirement obligation (“ARO”) accounting per Generally Accepted Accounting Principles (“GAAP”). No fines, penalties, or costs for which the Company has agreed to forgo recovery are included in the regulatory asset. The compliance costs that the Company is seeking to recover are based on actuals from September 1, 2018 through September 30, 2023, plus a projection of costs incurred from October 1, 2023 through December 31, 2023.

After adjusting for certain costs specific to the North Carolina Coal Ash Management Act (“CAMA”) and certain costs relating to the Company’s legacy sites as explained by Witness Bednarcik, these compliance costs total approximately \$994 million on a system basis and \$235 million on a South Carolina retail basis (see chart below). After incorporating carrying costs through July 31, 2024, the expected regulatory asset balance on a South Carolina retail basis is \$290 million.

Site	Total System	Less Adjustments	Adjusted Total System	Allocated to SC Retail
Allen	\$121	\$(1)	\$120	\$28
Belews Creek	138	(1)	137	33
Cliffside	126	(0)	126	30
Marshall	204	(0)	204	48
Buck	242	(1)	241	57
Dan river	76	(0)	76	18
WS Lee (SC)	89	-	89	21
Riverbend	103	(103)	-	-
<b>Total</b>	<b>\$1,099</b>	<b>\$(106)</b>	<b>\$994</b>	<b>\$235</b>

1           In addition, the Company is resubmitting for recovery certain CCR costs  
2           that were previously provisionally disallowed in the Company's last general  
3           rate case in Docket No. 2018-319-E based on the Commission's conclusion that  
4           the costs were incurred solely as a result of CAMA. Witnesses Bednarcik and  
5           Marcia Williams provide more detail and support for the resubmission of these  
6           costs for recovery in this case, and their testimony demonstrates that the  
7           conditions articulated by the Commission and ORS Witness Dan J. Wittliff in  
8           the Company's previous rate case for recovery of previously disallowed costs  
9           have been met, in that there has been a significant change in circumstances since  
10          the Commission's decision in the previous case. The total amount of  
11          disallowance in the Company's last general rate case was \$470 million on a  
12          system basis and \$110 million on a South Carolina retail basis. The Company  
13          is resubmitting for cost recovery in this case \$36 million on a South Carolina  
14          retail basis.

15          The Company also proposes to partially offset the compliance costs  
16          incurred by insurance proceeds received, net of legal fees. The insurance  
17          proceeds relate to litigation that was initiated in 2017 by the Company for the  
18          benefit of its customers to enforce insurance policies and obtain indemnity from  
19          insurers for costs incurred associated with coal ash remediation. In the summer  
20          of 2021, settlements were reached with all of the 12 insurers for a total sum of  
21          just over \$418 million on a system wide basis (both DEC and DEP). After  
22          removing legal fees, the total net insurance proceeds were allocated by site,  
23          based upon the total amount of ash located on site. The proceeds relating to

1 DEC sites were then allocated to South Carolina retail by applying the  
2 percentage of compliance costs recovered or projected to be recovered from  
3 South Carolina retail customers, including amounts approved for recovery in  
4 previous docket (2018-319-E), as well as the requested recovery amount in this  
5 case, of total DEC system compliance costs incurred from inception through  
6 December 31, 2023. This results in a net insurance proceeds amount of \$47  
7 million. The allocation to South Carolina retail customers will be updated to  
8 reflect the actual amounts the Commission approves for recovery in this  
9 proceeding.

10 The resulting total regulatory asset balance including all three  
11 components is \$279 million. This adjustment amortizes the regulatory asset  
12 balance over a seven-year period, which results in an annual amortization  
13 expense of \$40 million, and includes the regulatory asset balance in rate base.

## 14 **22. SC5010 – Remove expiring amortizations**

15 This adjustment removes the impact of regulatory assets previously approved  
16 by the Commission for recovery. The regulatory assets were either fully  
17 amortized by the end of the Test Period or will be fully amortized before  
18 proposed new rates are effective and, therefore, should not be included in Test  
19 Period costs on which rates are based.

## 20 **23. SC5020 – Amortize rate case costs**

21 This adjustment amortizes over a five-year period the incremental rate case  
22 costs incurred through September 30, 2023 and projected to be incurred for this  
23 docket, as well as costs incurred after the cut-off in the Company's last general



1 rate case which have not been brought forth for recovery. Projected costs  
2 associated with this docket will be updated in the Supplemental Filing.

3 **24. SC5030 – Amortize environmental non-ARO costs**

4 A portion of the environmental compliance costs associated with coal ash are  
5 related to the continued operation of the active plants and are not subject to  
6 ARO accounting, and instead are capitalized to plant in service. In the  
7 Company's last general rate case, the Company requested approval of a  
8 continuation of regulatory asset treatment for the depreciation and carrying  
9 costs on the environmental compliance investments related to continued plant  
10 operations placed in service on or after January 1, 2019, as well as the  
11 regulatory asset balance at the overall rate of return approved in the case. The  
12 Commission approved the Company's request for continuation of regulatory  
13 asset treatment for the environmental non-ARO costs with carrying costs on  
14 capital-related costs only in Docket No. 2018-319-E. The Company has placed  
15 in service non-ARO environmental compliance investments of \$289 million on  
16 a system basis since January 1, 2019. The resulting total regulatory asset  
17 balance is \$43 million. This adjustment amortizes the regulatory asset balance  
18 related to these non-ARO environmental costs over a five-year period and  
19 includes the balance, net of one year of amortization and taxes, in rate base.

20 **25. SC5040 – Amortize grid costs**

21 In the Company's last general rate case, the Commission approved regulatory  
22 asset treatment for Grid Improvement Plan costs, as stipulated between the ORS  
23 and the Company. The Company was granted approval to record to a regulatory

1        asset Grid Improvement Plan-related costs until the underlying costs and  
2        proposed recovery could be considered in the next general rate proceeding,  
3        consistent with the Commission's prior accounting order on grid investment,  
4        Order No. 2018-751 issued in Docket No. 2018-206-E. Since December 31,  
5        2018, the cut-off in the last rate case, the Company has, or will have by  
6        December 31, 2023, placed in service investments of \$475 million on a South  
7        Carolina retail basis. The regulatory asset treatment of the incremental O&M,  
8        depreciation, and property taxes as well as the carrying costs on the capital  
9        investments and on the regulatory asset balance results in a total balance of  
10       \$180 million. This adjustment amortizes the regulatory asset balance over a  
11       seventeen-year period and includes the balance, net of one year of amortization  
12       and taxes, in rate base. Forecasted grid improvement plan balances will be  
13       updated with actual balances in the Supplemental Filing. Witnesses Guyton  
14       and Fogg support the reasonableness and prudence of these investments and  
15       how they are benefiting customers.

16                    **26. SC5050 – Amortize loss on sale of hydro stations**

17        In Docket 2018-281-E, the Company petitioned for approval to defer into a  
18        regulatory asset account losses incurred associated with the August 16, 2019  
19        sale of five hydroelectric generation facilities. The Commission approved the  
20        Company's petition on June 26, 2019. The total deferred losses are \$8 million  
21        on a South Carolina retail basis. This adjustment amortizes the deferred balance  
22        over a five-year period, which includes a net of tax return on the unamortized

1 balance of the Regulatory Asset. Witness Walsh discusses how the sale of the  
2 facilities benefited customers in his testimony.

3 **27. SC5100 – Amortize SC AMI costs**

4 In Docket No. 2016-240-E, the Company petitioned for approval to record to a  
5 regulatory asset account the incremental O&M and depreciation expense  
6 incurred once the Advanced Metering Infrastructure (“AMI”) technology  
7 meters were installed, as well as the associated carrying costs on the investment  
8 and on the regulatory asset balance at its weighted average cost of capital. The  
9 Commission approved the Company’s petition on June 29, 2016. In the  
10 Company’s last general rate case, the Company requested approval to continue  
11 regulatory asset treatment for the incremental O&M and depreciation expense  
12 associated with ongoing AMI deployment, including the carrying cost on the  
13 investment and on the regulatory asset balance at the weighted average cost of  
14 capital approved in the case. The Commission approved the Company’s request  
15 for continuation of the AMI regulatory asset with carrying cost on capital-  
16 related costs only in Docket No. 2018-319-E. The Company has placed in  
17 service additional investments of \$3 million on a South Carolina retail basis  
18 since January 1, 2019. The total regulatory asset balance included for recovery,  
19 including depreciation expense and cost of capital on South Carolina AMI plant  
20 additions, is \$3 million on a South Carolina retail basis. This adjustment  
21 amortizes the South Carolina AMI regulatory asset balance over a three-year  
22 period and includes the cost of capital portion of the balance, net of one year of  
23 amortization and taxes, in rate base.

1                   **28. SC5120 – Amortize Customer Connect**

2           In Docket No. 2018-207-E, the Company petitioned for approval to defer into  
3           a regulatory asset account the incremental operating and maintenance expenses  
4           associated with deployment of the new customer billing system, Customer  
5           Connect, and carrying costs on the deferred costs at the weighted average cost  
6           of capital. The request was approved by the Commission on August 7, 2018.  
7           Recovery for the first tranche of deferred costs incurred from January 1, 2018  
8           through December 31, 2018 was addressed in the Company’s last general rate  
9           case in Docket No. 2018-319-E. In this proceeding, the Company is seeking  
10          recovery of costs incurred and deferred from January 1, 2019 through rates  
11          effective date in this case. This adjustment amortizes \$9 million over a three-  
12          year period and includes the balance, net of one year of amortization and taxes,  
13          in rate base. Witness Hunsicker discusses how the Customer Connect system  
14          benefits customers in her testimony.

15                   **29. SC5140 – Amortize S.C. Act No. 62 of 2019 (“Act 62”) costs**

16          Act 62 was passed by the South Carolina General Assembly on May 9, 2019  
17          and signed into law by South Carolina Governor Henry McMaster on May 16,  
18          2019. Section 15 of Act 62 states that, “All costs incurred by the utility  
19          necessary to effectuate this act, that are not precluded from recovery by other  
20          provisions of this act and that do not have a recovery mechanism otherwise  
21          specified in other provisions of the act or established by state law, shall be  
22          deferred for commission consideration of recovery in any proceeding initiated  
23          under Section 58-27-870, if deemed reasonable and prudent.” Act No. 62 § 15.

1 Pursuant to this section, DEC recorded expenses incurred to implement Act 62  
2 in a regulatory asset account. The Act 62 regulatory asset balance the Company  
3 is seeking to recover is based on actual costs incurred through September 30,  
4 2023, plus a projection of costs incurred from October 1, 2023 through  
5 December 31, 2023. The projected costs will be updated with actual costs in  
6 the Supplemental Filing. This adjustment amortizes the regulatory asset  
7 balance over a three-year period and includes the balance, net of one year of  
8 amortization and taxes, in rate base.

9 **30. SC5150 – Amortize residential credit card fees**

10 In Order No. 2019-455 issued in the Company's last general rate case in Docket  
11 2018-319-E, the Commission granted the Company's request to defer the costs  
12 of credit card convenience fee expenses incurred in connection with  
13 implementation of its transaction-fee-free credit card payment program for  
14 residential customers. Incremental costs incurred above the amount included in  
15 rates have been deferred based on the Commission order. The deferred  
16 residential credit card fees regulatory asset balance the Company is seeking to  
17 recover is based on actual costs incurred through September 30, 2023, plus a  
18 projection of costs incurred from October 1, 2023 through December 31, 2023.  
19 The projected costs will be updated in the Supplemental Filing with actual costs  
20 incurred. This adjustment amortizes the regulatory asset balance over a three-  
21 year period and includes the balance, net of one year of amortization and taxes,  
22 in rate base.

23 **31. SC6010 – Adjust coal inventory**

1 This adjustment increases the Company's actual coal inventory at the end of the  
2 Test Period to reflect a targeted 40-day full load burn for each of the coal  
3 generating plants. This change in coal inventory for the South Carolina retail  
4 jurisdiction is shown on Jiggetts Direct Exhibit 1, Page 12, Line 1, Column 3.

5 **32. SC6020 – Adjust cash working capital**

6 This adjustment adjusts the Company's rate base to include the additional cash  
7 working capital required as a result of the additional O&M expenses the  
8 Company is proposing in this proceeding as shown on Line 2, Column 3 of  
9 Jiggetts Direct Exhibit 1, Page 13.

10 **33. SC6030 – Synchronize interest expense**

11 This adjustment adjusts income taxes for the tax effect of the annualization of  
12 interest expense reflected in the pro forma cost of service.

13 **34. SC7010 – Adjust storm normal and storm reserve**

14 This pro forma adjustment normalizes storm recovery costs to an average level  
15 of costs the Company has experienced over the last five years. The average  
16 excludes the amounts for unusual storms which were applied against the storm  
17 reserve. The adjustment also includes a \$5 million increase in the revenue  
18 requirement for the established DEC storm reserve to replenish the account,  
19 which is currently in a regulatory asset position. Storm reserve funding will be  
20 assessed and adjusted as needed in future general rate case proceedings to  
21 ensure compliance with the Commission's directive that no more than a \$50  
22 million regulatory liability be accumulated in the reserve.

1   **Q.     PLEASE EXPLAIN WHAT IS PRESENTED ON PAGES 9 THROUGH**  
2       **13 OF JIGGETTS DIRECT EXHIBIT 1.**

3   A.     Page 9 of Jiggetts Direct Exhibit 1 shows total Company (system) and South  
4           Carolina retail components of original cost rate base. The total Company  
5           (system) amounts and South Carolina retail components were taken from the  
6           Company's cost of service study as of December 31, 2022.

7                 Pages 10 through 13 of this exhibit are details of components making  
8           up original cost rate base as of December 31, 2022 adjusted for known and  
9           measurable changes. On each of these four pages, Column 1 shows the total  
10          Company per book amounts as of December 31, 2022; Column 2 reflects the  
11          amount for South Carolina retail electric operations; Column 3 sets forth the  
12          accounting adjustments allocated to South Carolina retail operations; and  
13          Column 4 reflects the South Carolina retail amounts including adjustments.

14                Page 10 is a summary of the Company's investment in electric plant in  
15          service as of December 31, 2022 by functional classification. Page 11 details  
16          accumulated depreciation and amortization for each of the classes of electric  
17          plant in service. The composite depreciation rates based on end of 2022 plant  
18          balances for each class of property are shown at the bottom of the page on Lines  
19          8 through 15. The depreciation rates underlying these composite calculations  
20          are based on the 2021 Depreciation Study as submitted in this case and are  
21          supported by Witnesses Spanos and Speros. Page 12 is a summary of the  
22          Company's investment in materials and supplies as of December 31, 2022

1 included in rate base. Page 13 reflects the working capital investment included  
2 in rate base.

3 **V. EDIT RIDER**

4 **Q. WHAT IS THE STATUS OF THE COMPANY'S EDIT RIDER?**

5 A. In DEC's last general rate case, the Commission approved the Company's  
6 request to flow back five categories of benefits resulting from the Tax Cuts and  
7 Jobs Act of 2017 to customers through an EDIT rider. The Company proposed  
8 to file annual updates to its EDIT rider in Docket No. 2018-319-E by March 31,  
9 for rider rates effective June 1. The Company has made those annual filings  
10 and provided the EDIT rider calculations to the ORS for review in compliance  
11 with the Commission's Order No. 2019-323. Two of the five categories of  
12 benefits have been fully amortized and flowed back to customers.

13 The Company proposes to continue the annual EDIT rider updates for  
14 the remaining three categories of benefits: (1) Federal EDIT – Protected; (2)  
15 Federal EDIT – Unprotected, Property Plant & Equipment (“PP&E”)-related;  
16 and (3) Federal EDIT – Unprotected, non-PP&E-related. The Company will  
17 continue to update the Average Rate Assumption Method (“ARAM”) rate and  
18 retention factor to reflect the most current in its annual EDIT rider filing as well  
19 as any changes to the EDIT balance in base rates and rate of return.

20 **Q. PLEASE DESCRIBE THE PROPOSED CHANGES TO THE**  
21 **COMPANY'S EDIT RIDER.**

22 A. In order to mitigate the impact of the base rate increase to customers and to  
23 allow the appropriate revenue recovery, the Company proposes to flow back to



1 customers on an accelerated basis, federal unprotected EDIT associated with  
2 PP&E. These amounts do not fall under the federal Internal Revenue Service  
3 (“IRS”) guidelines for protected status.

4 In its last general rate case, the Commission approved the Company’s  
5 proposal to flow back this portion of the federal EDIT to customers over a 20-  
6 year period. The 20-year period tied directly to the underlying assets that  
7 created the deferred tax balances, which became EDIT when the corporate tax  
8 rate was reduced to 21%. In this general rate case, the Company proposes to  
9 flow back the remaining portion of federal unprotected PP&E-related EDIT to  
10 customers over two years (24 months), beginning on the rates effective date of  
11 August 1, 2024. The Company proposes to continue annual updates to the  
12 EDIT rider, effective in June.

13 The Company filed its most recent annual EDIT rider update with the  
14 Commission on March 31, 2023. The Commission granted the Company’s  
15 request for approval of the updated EDIT rider in a directive, dated April 27,  
16 2023. This update represented Year 5 and was effective on June 1, 2023, with  
17 16 of the 20 years remaining for the federal unprotected PP&E amortization.  
18 The Year 5 annualized rider revenues approved were (\$55.8) million. The  
19 Company will file another update to the EDIT rider before rates become  
20 effective under this proceeding. The next update will represent Year 6 and will  
21 be effective on June 1, 2024. Year 6 estimated annualized revenues are (\$18.0)  
22 million as reflected on Jiggetts, Direct Exhibit 3, Page 1, Line 13.

1 Jiggetts Direct Exhibit 3, Page 2, Column B, Line 19 shows the impact  
2 to the annual EDIT amortization of the proposal to accelerate the flowback of  
3 the federal unprotected PP&E-related EDIT. Jiggetts Direct Exhibit 3, Page 3,  
4 Line 12 shows the revised annual EDIT rider revenues for Year 6 beginning  
5 August 1, 2024, resulting from the accelerated EDIT amortization and updates  
6 to the EDIT balance in base rates and the rate of return. The new annual EDIT  
7 rider revenue is estimated to be (\$102.3) million. When compared to the  
8 estimated amount of (\$18.0) million discussed previously, this represents an  
9 annualized decrease of approximately \$84.3 million in customer rates, as shown  
10 in Jiggetts Direct Exhibit 3, Page 1, Line 3. Direct Exhibit 3, Page 3, also shows  
11 the estimated impact to the annual revenue of the proposed EDIT rider changes  
12 in Years 7 through 10. Years 7 through 10 are shown for illustrative purposes.  
13 The actual rider amounts for those years may change based on factors such as  
14 the change in the ARAM rate or retention factors.

15 The proposed change to the EDIT rider partially offsets the annual base  
16 rate increase by approximately \$84.3 million.

17 **Q. WHY IS THE COMPANY NOT PROPOSING TO ACCELERATE THE**  
18 **RETURN OF FEDERAL PROTECTED PROPERTY-RELATED EDIT?**

19 A. The flowback treatment of federal protected EDIT related to the Company's  
20 investment in PP&E is expressly made subject to IRS normalization rules. The  
21 normalization rules require protected EDIT to be flowed back over the  
22 remaining lives of the property giving rise to the deferred tax balance. These  
23 amounts cannot be returned to customers more quickly than the prescribed

1 method. The amortization period the Company uses for the federal protected  
2 PP&E-related EDIT is called the ARAM. As previously mentioned, the  
3 Company updates this ARAM rate annually in the EDIT rider so that the most  
4 current rate is used when adjusting customer rates and to avoid possible  
5 normalization violations.

6 **Q. WHY IS THE COMPANY NOT PROPOSING TO ACCELERATE THE**  
7 **RETURN OF FEDERAL UNPROTECTED NON-PROPERTY-**  
8 **RELATED EDIT?**

9 A. The federal unprotected non-property-related EDIT is being amortized over a  
10 five-year period as approved in DEC's last general rate case and is expected to  
11 be fully amortized in May 2024.

12 **VI. END-OF-LIFE NUCLEAR RESERVES REQUEST**

13 **Q. WHAT IS THE COMPANY PROPOSING FOR END-OF-LIFE**  
14 **NUCLEAR RESERVES?**

15 A. There are some end-of-life costs at a nuclear plant that are not captured in a  
16 decommissioning study and therefore not covered in the decommissioning  
17 fund. These include the costs of the materials and supplies in inventory at the  
18 time of decommissioning that have little or no salvage value and the remaining  
19 nuclear fuel in the reactor at the end of the nuclear plant's life. Witness Capps  
20 details these cost categories in his testimony.

21 *Materials and Supplies*

22 The Company is proposing to create a reserve, similar to the mechanism  
23 already in place for DEP, to start accruing for these end-of-life expenses for

1        obsolete materials and supplies over the remaining life of its nuclear units and,  
2        therefore, create a better matching of cost and benefit for ratemaking purposes.  
3        The annual accrual amount will be determined by dividing the projected  
4        inventory balance at the end of each unit's life by the number of years remaining  
5        in the unit's life and summing this result for the Company's three nuclear plants.  
6        As discussed in the testimony of Witness Capps, the Company used the existing  
7        inventory balance at the end of the Test Period as the projected inventory  
8        balance remaining on the last day of operation. In this proceeding, the  
9        Company is requesting an annual accrual amount of approximately \$2.4 million  
10       as allocated to South Carolina retail. The annual accrual amount will be  
11       reviewed and adjusted, as needed, in each future general rate case before the  
12       end of the plant's life. The reserve, once it is created, will be included as an  
13       offset to rate base in the cost of service, and the pro forma decreases rate base  
14       to reflect one year's worth of the accrual.

15       *Nuclear Fuel Core*

16       The Company is also proposing to create a reserve, similar to the  
17       mechanism already in place for DEP, to start accruing for the expense related  
18       to a portion of the last core of nuclear fuel in the reactor at the end-of-life of its  
19       generating plants and, therefore, create a better matching of cost and benefit for  
20       ratemaking purposes. The annual accrual amount will be determined by  
21       dividing the projected remaining value of the last core of nuclear fuel at the end  
22       of each unit's life by the number of years remaining in the unit's life and  
23       summing this result for the Company's three nuclear plants. In this proceeding,

1 the Company is requesting an annual accrual amount of \$2.3 million as  
2 allocated to South Carolina retail. Similar to the proposed materials and  
3 supplies reserve, the annual accrual amount will be reviewed and adjusted, as  
4 needed, in each future general rate case before the end of the plant's life. The  
5 reserve, once it is created, will be included as an offset to rate base in cost of  
6 service, and the pro forma decreases rate base to reflect one year's worth of the  
7 accrual.

8 **Q. WHAT IS THE REVENUE REQUIREMENT ASSOCIATED WITH**  
9 **THE END-OF-LIFE NUCLEAR RESERVES THE COMPANY HAS**  
10 **PROPOSED?**

11 A. The revenue requirement associated with the end-of-life nuclear reserves is  
12 included in pro forma Adjustment No. SC2120, Adjust end of life nuclear costs,  
13 Column 13, Line 23, shown on Jiggetts Direct Exhibit 1, Page 7, and described  
14 earlier in my testimony. The annual revenue requirement to be collected on  
15 behalf of customers is approximately \$4.7 million.

16 **VII. ACCOUNTING DEFERRAL REQUESTS**

17 **Q. IS THE COMPANY REQUESTING ACCOUNTING DEFERRALS IN**  
18 **THIS CASE?**

19 A. Yes. The Company requests an accounting order for approval to continue  
20 regulatory asset treatment for coal ash compliance costs after the cut-off date  
21 for this rate case. In addition, the Company is requesting an accounting order  
22 for approval to defer benefits, net of costs associated with obtaining and

1 maximizing the value of the anticipated nuclear production tax credits,  
2 associated with the Company's pursuit of opportunities under the IRA.

3 **Q. PLEASE DESCRIBE THE ACCOUNTING DEFERRAL REQUEST**  
4 **RELATING TO COAL ASH COMPLIANCE COSTS.**

5 A. DEC requests Commission authorization to continue the existing regulatory  
6 asset treatment for its environmental compliance costs beyond the December  
7 31, 2023 capital cut-off period for cost recovery consideration in a future base  
8 rate case. Specifically, the Company is requesting approval to record to a  
9 regulatory asset CCR compliance costs beginning January 1, 2024, with  
10 carrying costs at the overall rate of return approved in this case. Approval of  
11 this accounting request will not involve a change to any DEC rates at this time.

12 **Q. IS THIS REQUEST A DEFERRAL THAT WOULD FALL UNDER THE**  
13 **COMMISSION'S ORDER NO. 2023-38 ("DEFERRAL ORDER")**  
14 **ISSUED IN DOCKET NO. 2019-233-A ("DEFERRAL DOCKET")?**

15 A. Yes.

16 **Q. WHAT ARE THE EIGHT CONSIDERATIONS FOR DEFERRAL**  
17 **LISTED IN THE DEFERRAL ORDER?**

18 A. The Commission's Deferral Order instructs utilities to address eight  
19 considerations, which are as follows:

- 20 1. Whether the expense being incurred by the utility is significant to the  
21 utility.
- 22 2. Whether the expense is necessary, could not have been reasonably  
23 anticipated by the utility, or is beyond the utility's control.

- 1                   3. Whether the expense is of a nature that complete cost recovery cannot  
2                   be captured through traditional ratemaking.
- 3                   4. Whether the expense is currently included in rates.
- 4                   5. Whether the deferral results in procedural efficiency.
- 5                   6. Whether the deferral will be included in a rate case within a  
6                   reasonable time.
- 7                   7. Whether the deferral helps advance any technological improvement,  
8                   modernization, or compliance with applicable law or regulation.
- 9                   8. Whether the cost being deferred will ultimately create customer  
10                  savings or operational benefits from what would otherwise occur absent  
11                  the expenditure.

12                As the Company noted in its comments in the Deferral Docket, each  
13                guideline may not be applicable to every deferral request. The Commission  
14                stated that utilities may seek a waiver of the requirements in the Deferral Order  
15                based on the nature of the deferral sought.

16   **Q. CAN YOU PLEASE ADDRESS THE EIGHT CONSIDERATIONS**  
17   **WITH RESPECT TO THE REQUESTED CONTINUATION OF THE**  
18   **DEFERRAL OF COAL ASH COMPLIANCE COSTS?**

19   A. Yes.

20                **1. Are the coal ash expenditures sought to be deferred**  
21                **significant to DEC?** Yes. The coal ash compliance costs are significant to  
22                DEC. As the Company noted in its comments in the Deferral Docket, deferral  
23                accounting is typically reserved for substantial expenditures by a utility. As

1 discussed in Witness Bednarcik's direct testimony, the cost for compliance  
2 from 2024 through 2028 is approximately \$249 million on a South Carolina  
3 retail basis (an average of \$50 million per year). The financial impact to the  
4 Company of denying the deferral of coal ash compliance costs (and not  
5 approving an alternative means of recovery) would amount to approximately  
6 90 basis points *on an annual basis*.

7 While this information satisfies the first guideline, it also satisfies the  
8 recommendation from ORS, as adopted in the Deferral Order, to describe  
9 whether the costs, absent deferral, would adversely affect the utility's earnings  
10 as compared to the most recently allowed return set by the Commission (which  
11 is also being set in this case).

12 **2. Is the expense necessary, could not have been reasonably**  
13 **anticipated by DEC, or is beyond DEC's control?** The coal ash compliance  
14 costs sought to be deferred are necessary to comply with environmental  
15 regulations that compel us to close these basins per the federal CCR Rule. They  
16 are beyond DEC's control in the sense that DEC does not have an option of  
17 whether to comply with the federal CCR Rule, but rather it must make these  
18 investments in order to fulfill its legal obligations under the federal CCR Rule.  
19 Moreover, at the time the basins were created, used, and necessary to capture  
20 ash from coal burned to generate electricity for South Carolina customers in  
21 order to keep plants operational—all of which were actions that complied with  
22 environmental laws—the Company could not have reasonably anticipated or



1           calculated what would be required from environmental laws passed decades  
2           later.

3           While this information satisfies the second guideline, it also satisfies the  
4           recommendation from ORS, as adopted in the Deferral Order, to describe  
5           whether the costs in question are unusual or extraordinary in nature.

6           **3. Can complete recovery of the expense be captured through**  
7           **traditional ratemaking?** No. While the Company has detailed estimates for  
8           the costs the Company needs to incur to close its remaining coal ash basins, the  
9           costs the Company will incur on an annual basis vary significantly based on the  
10          activities to be performed that particular year and are therefore not suitable to  
11          reflect an ongoing amount in rates that reflects the actual costs. A deferral  
12          would more accurately capture these costs.

13          **4. Is the expense currently included in rates?** No. Due to the  
14          deferred ARO coal ash compliance costs being sought for recovery in this case  
15          and the reasons explained in guidance (3) above, the Company's revenue  
16          requirement does not reflect any incremental costs incurred for ongoing coal  
17          ash compliance activities.

18          **5. Does the deferral result in procedural efficiency?** Yes. The  
19          Company's current model of spend/defer/recover for coal ash costs is  
20          procedurally efficient as it allows the ORS and the Commission to audit specific  
21          tranches of coal ash expenditures for reasonableness and prudence in each rate  
22          case. If a predetermined amount of coal ash costs were included in rates, the

1 ability to isolate and audit the specific costs attributable to coal ash basin closure  
2 activities gets more difficult.

3 **6. Will the deferral be included in a rate case within a**  
4 **reasonable time?** Yes. Under the spend/defer/recover model, the Company is  
5 incented to seek recovery of the deferred costs through a rate case in a timely  
6 manner.

7 **7. Will the deferral help advance any technological**  
8 **improvement, modernization, or compliance with applicable law or**  
9 **regulation?** Yes. As noted above and in Company Witness Bednarcik's direct  
10 testimony, the deferral will effectuate compliance with the federal CCR Rule.

11 **8. Will the cost being deferred ultimately create customer**  
12 **savings or operational benefits from what would otherwise occur absent**  
13 **the expenditure?** Yes. As discussed in the Company's response to guidance  
14 (3), the variability of annual coal expenditures makes it difficult to accurately  
15 reflect an ongoing amount in rates, resulting in the risk that the amount set in  
16 rates would be too high or too low. By being permitted to continue deferring  
17 ongoing coal ash expenditures and to seek recovery in future rate cases, the  
18 Company's ability to recover costs is limited to the return of its coal ash basin  
19 compliance costs plus carrying costs. Continuation of the deferral also provides  
20 the Commission and parties – including the ORS – the ability to review the  
21 spend and the Company's actions for prudence with full opportunity for  
22 discovery and transparency as occurs in a rate case.

1           In addition to addressing the eight guidelines above, the Deferral Order  
2           directs utilities requesting a deferral to include an estimated impact on revenue  
3           and rates and an analysis of the costs and benefits resulting from the request,  
4           including an evaluation of the effects of a deferral compared to recovery  
5           through alternative means. As explained above, the financial impact to the  
6           Company of denying the deferral of coal ash costs is an annual 90-basis point  
7           reduction in DEC's actual return on equity results. Absent the ongoing deferral,  
8           under traditional ratemaking the coal ash compliance costs incurred during the  
9           test year would need to be included in rates as representative of ongoing costs.  
10          Adding back the deferred test year costs for coal ash compliance would increase  
11          the revenue requirement in this case for expenses of \$49 million per Jiggetts  
12          Direct Exhibit 4, SC4010-2 ARO Deferral. This translates to an approximate  
13          increase in customer rates of an additional 2.35% over and above what the  
14          Company has already requested in this proceeding. Accordingly, if the deferral  
15          request is denied, the Company requests that it be allowed to include the \$49  
16          million in its revenue requirement in this case since the Company will continue  
17          to incur these environmental compliance costs. That said, as explained by  
18          Witness Bauer, implementing a contemporaneous recovery mechanism would  
19          have a negative impact on the Company's FFO/Debt credit metric while also  
20          increasing customer bills. This is further evidence supporting the continuation  
21          of the accounting deferral treatment of environmental compliance costs as the  
22          Company's recommended method to recover these costs.

1   **Q.   PLEASE DESCRIBE THE ACCOUNTING DEFERRAL REQUEST**  
2       **RELATING TO NUCLEAR PRODUCTION TAX CREDITS UNDER**  
3       **THE IRA.**

4   A.   DEC is actively pursuing opportunities under the IRA to secure benefits for our  
5       customers while minimizing our costs, especially as it pertains to the nuclear  
6       production tax credit (“NPTC”). The direct testimony of Witness John Panizza  
7       describes the NPTC. DEC has not included any IRA tax impacts in the case,  
8       including any potential NPTC impacts, because there remains a great deal of  
9       uncertainty with respect to the impacts associated with the IRA tax benefits;  
10      these impacts are outside of the Company’s control, and the impacts will not be  
11      known and measurable by the close of the hearing in this case. While the  
12      Company cannot estimate the exact level with certainty, we do expect to receive  
13      significant benefits for nuclear production tax credits in the future, as described  
14      in Witness Panizza’s testimony. Therefore, the Company requests the  
15      Commission allow the Company to use the cash benefits obtained from either  
16      the sale or utilization of NPTCs, net of costs associated with obtaining and  
17      maximizing the value of the NPTCs, to offset future environmental compliance  
18      and Grid Improvement Plan costs (i.e., costs incurred after December 31, 2023),  
19      with any remaining excess benefits deferred to a regulatory liability account to  
20      be addressed in a future general rate case proceeding. Using these future  
21      benefits from NPTCs to offset these balances saves customers money by  
22      reducing or eliminating the deferred balances thereby practically reducing or  
23      eliminating the carrying costs the Company would otherwise accrue on those

1 balances during the deferral period, which the ORS has repeatedly raised in  
2 prior proceedings as one of their core issues with deferral treatment.<sup>2</sup> The  
3 accounting order will not preclude the Commission or other parties from  
4 addressing the reasonableness and prudence of the Company's expenditures for  
5 either coal ash compliance or the Grid Improvement Plan. Approval of this  
6 accounting request will not involve a change to any DEC rates at this time.

7 **Q. IS THIS REQUEST A DEFERRAL THAT WOULD FALL UNDER THE**  
8 **DEFERRAL ORDER?**

9 A. While the Company's request is to defer benefits instead of expenses, the  
10 Company has addressed the eight considerations for deferral in the subsequent  
11 section.

12 **Q. CAN YOU PLEASE ADDRESS THE EIGHT CONSIDERATIONS**  
13 **WITH RESPECT TO THE NUCLEAR PRODUCTION TAX CREDIT**  
14 **BENEFITS THE COMPANY IS REQUESTING TO DEFER?**

15 A. Yes.

16 **1. Are the benefits sought to be deferred significant to DEC?**

17 Yes. While the magnitude of the NPTC benefits the Company will receive  
18 under the IRA cannot be measured with certainty at this time for inclusion in  
19 the revenue requirement as discussed by Witness Panizza, the Company expects  
20 the benefits to be material to the Company and thus to its customers. Deferral  
21 will allow the Company to give customers the full benefits of pursuing these

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<sup>2</sup> See, e.g., Direct Testimony of Anthony D. Briseno, filed December 1, 2022 in Docket No. 2022-254-E; South Carolina Office of Regulatory Staff Comments, filed September 6, 2019 in Docket No. 2019-233-A; Direct Testimony of Zachary J. Payne, filed March 4, 2019 in Docket No. 2018-318-E; Direct Testimony of Zachary J. Payne, filed February 26, 2019 in Docket No. 2018-319-E.

1 government funding opportunities, net of costs associated with obtaining and  
2 maximizing the value of the tax credits.

3 **2. Is the expense (in this case benefit) necessary, could not have**  
4 **been reasonably anticipated by DEC, or is beyond DEC's control?** Yes. In  
5 this case, the Company is seeking to defer NPTC benefits, net of costs  
6 associated with obtaining and maximizing their value, to be returned to  
7 customers. As discussed in the testimony of Witness Panizza, there remains a  
8 lot of uncertainty regarding the precise calculation of the NPTC benefits the  
9 Company expects to realize; nevertheless, the Company anticipates that the  
10 benefits, net of costs reasonably incurred in order to achieve them, will be  
11 significant. Authorizing deferral of NPTCs, net of costs associated with  
12 obtaining and maximizing their value, would allow customers to receive the full  
13 benefit of these credits.

14 **3. Can complete recovery of the expense (in this case benefit)**  
15 **be captured through traditional ratemaking?** No. The benefit cannot be  
16 fully captured through traditional ratemaking. No NPTC benefits were received  
17 in the Test Period for this case and therefore are not included within the revenue  
18 requirement in this case. The amounts of the NPTC benefits are also not certain  
19 at this time as additional guidance is pending from the government; therefore,  
20 benefits have not been included in a pro forma adjustment in this case.  
21 Additionally, the amount of NPTCs will be dependent upon amounts produced  
22 by the nuclear generation sites and will also be dependent upon whether the  
23 credits are transferred to other parties, etc.

1                   **4. Is the expense (benefit) currently included in rates?** No. Due  
2 to the reasons explained in guidance (3) above, the Company's revenue  
3 requirement does not reflect any NPTC benefits associated with the IRA.

4                   **5. Does the deferral result in procedural efficiency?** Yes. As  
5 currently proposed, the Company would first use the benefits associated with  
6 NPTCs under the IRA, net of costs associated with obtaining and maximizing  
7 the value of these benefits, to offset future costs associated with coal ash  
8 compliance and the grid improvement plan and then defer to a regulatory  
9 liability any remaining benefits to be considered in a future rate case. Deferral  
10 of the NPTC benefits will allow the ORS and the Commission the opportunity  
11 to review and audit the benefits allocated to South Carolina customers at the  
12 same time it assesses the recovery of coal ash costs and the Grid Improvement  
13 Plan in a future rate proceeding. If coal ash and Grid Improvement Plan costs  
14 exceed this regulatory liability, South Carolina customers will see the benefit  
15 of a reduced revenue requirement because the costs have been offset by NPTC  
16 benefits. In the event benefits in the regulatory liability account exceed coal  
17 ash and grid improvement plan costs, the excess benefits can be returned to  
18 customers.

19                   **6. Will the deferral be included in a rate case within a**  
20 **reasonable time?** Yes. The Company is incented to seek return of the deferred  
21 costs through a rate case in a timely manner. Due to investments that the  
22 Company will need to make outside of grid improvements and coal ash

1 compliance, the Company will likely need to file routine rate cases, and as such  
2 these should be addressed within a reasonable period of time.

3 **7. Will the deferral help advance any technological**  
4 **improvement, modernization, or compliance with applicable law or**  
5 **regulation?** While the deferral does not directly address these items, it will  
6 enable the Company to maximize the return of these benefits to customers by  
7 offsetting costs the Company is incurring to advance technological  
8 improvement, modernization, and environmental compliance. As proposed,  
9 deferred benefits will first be used to cover costs associated with coal ash  
10 compliance, which are required by federal regulations, and grid improvement  
11 plan expenditures, which are driven by modernization and technological  
12 advancement.

13 **8. Will the cost (benefit) being deferred ultimately create**  
14 **customer savings or operational benefits from what would otherwise occur**  
15 **absent the expenditure?** Yes. As discussed in the Company's response to  
16 guidance (1-3), NPTCs are expected to produce customer benefits; however,  
17 the exact amounts cannot be determined at this time. Establishment of the  
18 deferral will allow the Company to track and capture the actual benefits  
19 associated with NPTCs, net of costs associated with obtaining and maximizing  
20 the value of these benefits, to be returned to customers in a future ratemaking  
21 proceeding. Absent the deferral, the Company will not have a method to return  
22 any benefits experienced between ratemaking proceedings to customers.  
23 Further, utilizing the benefits from the NPTCs to offset ongoing deferred costs



1 will result in lower costs to customers by practically reducing or eliminating  
2 carrying costs the Company will otherwise incur during the deferral period for  
3 the deferred investments.

4 Due to the uncertainty as to the amount of benefits, as explained above  
5 and in the testimony of Witness Panizza, the Company is unable to calculate  
6 the precise impact (in this case, decrease) on revenue or rates. Nevertheless, as  
7 described in the testimony of Witness Panizza, DEC believes that the low-cost  
8 operational performance of its nuclear fleet will provide substantial NPTC  
9 benefits, up to several hundred million dollars a year on an enterprise and  
10 system basis. However, it is not necessary to perform a quantification to show  
11 that the benefits of this proposal (deferring benefits to offset future costs, then  
12 be returned to customers) far outweigh any costs of maximizing the NPTCs.  
13 Moreover, offsetting future coal ash compliance costs and Grid Improvement  
14 Plan costs would reduce carrying costs as indicated above. Finally, absent the  
15 offset and deferral, there would be no way to flow these benefits back to  
16 customers through alternative means as there were no NPTCs during the Test  
17 Period, and the future benefits are not known and measurable for purposes of  
18 making a pro forma adjustment.

1 **VIII. CONCLUSION**

- 2 **Q. IN YOUR VIEW, HAS DEC CALCULATED OPERATING EXPENSES**  
3 **AND RATE BASE IN THIS PROCEEDING IN ACCORDANCE WITH**  
4 **THE PROVISIONS OF S.C. CODE ANN. SECTIONS 58-27-820 AND 58-**  
5 **27-870 AND 26 S.C. CODE REGS. 103-303 AND 103-823?**
- 6 A. Yes. The Company generally experienced a level of ordinary business expenses  
7 and rate base that was reasonable and necessary to provide safe and reliable  
8 electric service to its customers for the twelve-month period ending December  
9 31, 2022. In order to meet the requirements of S.C. Code Ann. Sections 58-27-  
10 820 and 58-27-870 and 26 S.C. Code Regs. 103-103 and 103-823, the actual  
11 operating expenses and rate base levels for the Test Period were adjusted for  
12 known and measurable changes as described above.
- 13 **Q. DOES THIS CONCLUDE YOUR PRE-FILED DIRECT TESTIMONY?**
- 14 A. Yes.